

### Programme Aid Partners Performance Assessment Framework (PAPs' PAF) Matrix – September 2004

This matrix, agreed at the September 2004 Mid-Year Review, is the result of a period of consultation with the Government of Mozambique and among the G15 PAPs. It is based on the results of the 2004 Baseline Survey of PAP performance in 2003, which was performed by an independent team of consultants<sup>1</sup>. The first section of the matrix reflects specific and broad commitments PAPs signed up to in the MoU. The second section reflects broader aid effectiveness objectives to be monitored, which are not specifically set out in the MoU but reflect the determination declared by PAPs in the MoU to work in the spirit of NEPAD, the Monterrey Consensus and the Rome Declaration on Harmonisation.

#### 1. Indicators on core MoU donor commitments

Areas of concern	Objectives	Activities	Indicators	2003 actual	2004 target	2005 target	2006 target
<b>Predictability</b>	Short-term predictability of BS/BoPS improves	<ul style="list-style-type: none"> <li>Donors agree with MPF on disbursement schedules for year n+1 by 31 December of year n</li> </ul>	1. Share of donors disbursing according to agreed schedule of disbursements and commitments (subject to no breach of underlying principles)	40%	>60%	>80%	100%
			2. Same as 1. but in terms of the % of total BS/BoPS		>60%	>80%	100%
		<ul style="list-style-type: none"> <li>Donors inform GoM of commitments within four weeks of the annual review and do not change the size of commitments afterwards</li> <li>Donors confirm commitments for year n+1 by 31 August (exceptions exist in MoU Annex 10)</li> </ul>	3. Number of instances of agencies NOT meeting these commitments as stated in the MoU (taking account of MoU exceptions)	n.a.	0	0	0
	Medium-term predictability of BS/BoPS improves	<ul style="list-style-type: none"> <li>Donors commit funds on a multiyear basis</li> </ul>	4. Share of donors with a multiyear indicative commitment	60%	>70%	>80%	>90%
<b>Alignment &amp; Harmonisation</b>	Full alignment and harmonisation of BS/BoPS in the spirit of the 2004 MoU	<ul style="list-style-type: none"> <li>Reduction of bilateral conditions, bilateral administrative &amp; reporting requirements, and bilateral legal &amp; statutory requirements</li> </ul>	5. Share of donors strictly adhering to the common conditionality framework (PES PAF matrix)	87%	87%	>90%	>95%

<sup>1</sup> Baseline Study on PAP Performance in 2003 – September 2004 – Report to the G15 Programme Aid Partners and Government of Mozambique by Richard Gester and Alan Harding.

Areas of concern	Objectives	Activities	Indicators	2003 actual	2004 target	2005 target	2006 target
			6. Share of donors with bilateral exceptions in the MoU (Annex 10)	n.a.	53%	<55%	<55%
		<ul style="list-style-type: none"> <li>Harmonise response mechanisms</li> </ul>	7. Number of donors NOT using the core MoU response mechanisms (disbursement in year n+1 based on performance in year n-1)	n.a.	3	3	2
<b>Administrative burden</b>	The administrative burden on GoM related to the number of visits on BS/BoPS and overlapping activities is reduced.	<ul style="list-style-type: none"> <li>The number of missions related to BS/BoPS is reduced</li> <li>Donors increasingly use joint missions</li> </ul>	8. Number of missions related to BS/BoPS is reduced	?	2 (JR & MYR only)	2	2
<b>Transparency</b>	PAPs fulfil their information requirements according to obligations (MoU Annex 3, §3)	<ul style="list-style-type: none"> <li>Provision of quarterly report on release of Programme Aid within 2 weeks of the end of each quarter</li> </ul>	9. Number of instances of donors NOT meeting these commitments	n.a.	0	0	0
<b>Capacity building</b>	Capacities to design, implement, monitor and evaluate GoM PARPA are strengthened	<ul style="list-style-type: none"> <li>Explore the possibility for a long term joint strategy for Technical Assistance</li> </ul>	10. An issues paper exploring the possibility for a long term joint strategy for Technical Assistance is drafted in 2005 and discussed with GoM	n.a.	/	yes	/

## 2. Monitorable indicators

Areas of concern	Objectives	Activities	Indicators	2003 actual	2004 target	2005 target	2006 target
<b>Predictability</b>	Short-term predictability of BS/BoPS improves	<ul style="list-style-type: none"> <li>Based on performance in year n-1 donors commit funds for year n+1 at the start of the GoM budget preparation cycle</li> </ul>	11. % Total BS/BoPS committed for year n+1 within four weeks of the year n Joint Review and for which disbursement in year n+1 is guaranteed unless there is a breach of underlying principles <sup>2</sup>	n.a.	55% (estimate)	tbm	tbm
	Medium-term predictability of BS/BoPS improves	<ul style="list-style-type: none"> <li>Donors commit BS/BoPS in line with GoM planning horizon</li> </ul>	12. Number of donors providing indicative multiyear commitments of BS/BoPS on a rolling basis in line with the MTFP	0	tbm	tbm	tbm
<b>Portfolio composition</b>	Donors make use of the most effective aid modalities	<ul style="list-style-type: none"> <li>PAPs and GoM evaluate the effectiveness of BS/BoPS as a modality in terms of the objectives stated in section 1 and 2 of the MoU</li> <li>Where appropriate donors increase volume of BS/BoPS and turn other aid modalities into BS/BoPS</li> </ul>	13. Share of BS/BoPS in PAPs' total aid (excl. aid to NGOs and private sector)	35% <sup>3</sup>	tbm	tbm	tbm
<b>Administrative burden</b>	Donors contribute to reduction of GoM burden	<ul style="list-style-type: none"> <li>Donors manage funds for other donors or conclude agreements to perform tasks for other agencies</li> </ul>	14. Number of examples of delegated cooperation among donors	4	tbm	tbm	tbm
		<ul style="list-style-type: none"> <li>Donors co-ordinate sector work</li> </ul>	15. Number of sectors with 10 or more PAPs is decreasing	3	tbm	tbm	tbm
		<ul style="list-style-type: none"> <li>Donors pool project funding</li> </ul>	16. Pooled funding/ stand alone projects <sup>4</sup>	1.2 <sup>5</sup>	tbm	tbm	tbm

<sup>2</sup> Taken to be total BS/BoPS minus the variable tranches and WB BoPS

<sup>3</sup> The percentage does not exclude aid to NGOs and the private sector as part of total aid because of a lack of data. Belgium, Germany and Portugal are excluded as they did not yet disburse budget support in 2003. Denmark is excluded from the calculation because the required information was not provided.

<sup>4</sup> Ratio in financial terms

		<ul style="list-style-type: none"> <li>Sector aid is made more harmonised, aligned, and predictable</li> </ul>	17. Number of sectors with an MoU containing comparable donor commitments as the PAP's MoU	0	tbm	tbm	tbm
			18. Number of sectors with a donor performance matrix	0	tbm	tbm	tbm
		<ul style="list-style-type: none"> <li>Donors respect GoM core business</li> </ul>	19. Donors agree 'quiet periods' with GoM	/	tbm	tbm	tbm
<b>Transparency</b>	Donors' BS/BoPS related analytic work on Mozambique is shared with GoM	<ul style="list-style-type: none"> <li>GoM participates in study</li> <li>Analytic work is done in Portuguese or translated into Portuguese</li> </ul>	20. Share of studies timely available in Portuguese	69%	tbm	tbm	tbm
	Transparency on aid flows is improved	<ul style="list-style-type: none"> <li>Donors &amp; GoM negotiate &amp; agree on aid reporting standards</li> <li>PAPs report aid flows to DCI</li> </ul>	21. Share of PAPs reporting aid flows to DCI based on an agreed format and definitions	60%	tbm	tbm	tbm

tbm = to be monitored

na = not applicable

BS/BoPS = Budget support and Balance of Payments Support

<sup>5</sup> To avoid definition problems, 'pooled funding' includes 'sector budget support' and 'basket funding'. 'Stand alone projects' refers to 'Project aid' in the baseline study. Due to data problems (particularly clarity around what is meant with 'Other') the ratio is calculated based on information from 6 donors only.